Sources of Law for Health Care Providers

OCN Education Day 27 February 2015 Lori Stoltz, Morse Shannon LLP

- 3 main sources of law / legal rules to consider:
 - Regulatory, relating to the legislative framework governing your license/registration to practice medicine, nursing, social work
 - Civil law, relating to the compensation of individuals for harms suffered as a result of civil wrongs established through judgemade ("common") law
 - Criminal law, relating to the imposition of punishment by the state for wrongdoing that violates the public order and is so blameworthy it deserves penal sanction

Regulatory

- Medicine Act, 1991; Professional Misconduct, O. Reg. 856/93,
 section 1(1) paras 2, 10, 27
- Nursing Act, 1991; Professional Misconduct, O. Reg. 799/93,
 section 1(1) paras 1, 10, 19
- Social Work and Social Services Work Act, 1998; Professional Misconduct, O. Reg. 384/00, section 2 paras 2, 11, 28, 29

Essentially common requirements:

- Practitioners must maintain the standards of practice of their respective professions; content of standards informed by:
 - laws relevant to practice: e.g., HPPA and PHIPA
 - professional guidelines: e.g., College & other sources (PHAC)
 - Codes of Ethics: e.g., CMA, CNA, CASW
 - Expert opinion from peers
- Practitioners must not disclose information without patient consent unless required [or permitted*] by law
- Practitioners must not contravene the professional misconduct regulation

^{*}For nurses & social workers, but not physicians

Civil law

- Negligence: the duty to take reasonable care to avoid foreseeable harms
 - Duty of care owed to one's patient;
 - Duty of care to owed third parties: is this relationship so close that one may reasonably be said to owe that party a duty to take care not to injure him or her?
 - What is "reasonable care"; informed by:
 - Standard of care, as above
 - Court's limited ability to "second-guess" the professional standard where the matter is one of "common sense"
- Breach of confidence: a person (including a health care provider) who has received information in confidence must not take unfair advantage of it, e.g., disclosure without consent
 - Defences include public interest

Criminal law

- Cuerrier, SCC 1998:
 - Established that a failure to disclose HIV status may vitiate consent to sexual activity
 - Because HIV poses a risk of serious bodily harm, the operative offence is aggravated sexual assault; life imprisonment the maximum punishment
 - Obligation to disclose triggered by a "significant risk of serious bodily harm"

– Mabior, SCC 2012:

- Affirmed Cuerrier obligation to disclose
- Interpreted "significant risk of serious bodily harm" to require disclosure "if there is a realistic possibility of transmission of HIV" (para 91)
- Concluded that a low viral load plus condom use precludes significant risk and does not trigger obligation to disclose for purposes of the criminal law (para 95)
 - A general proposition that does not prevent the common law from adapting to future advances in treatment and circumstances beyond those considered in this case
- Age is a relevant factor to consent
 - Under 16, a complainant has limited capacity to consent
 - Re aggravated sexual assault (s.273, Criminal Code), it is no defence that the complainant consented to the activity that forms the subject-matter of the charge

"Take away" points:

- Develop clinic materials to explain your information practices to all patients, in advance of any problem (PHIPA, s.16)
 - Include information regarding the limits to confidentiality,
 e.g., public health reporting, the potential for summons in legal proceedings

- Be clear and consistent in your clinic practices re pre- and posttest counselling and disclosure obligations (including approaches to partner notification)
 - Ensure your practices are consistent with generally accepted standards, as reflected by relevant professional guidelines; include in your consideration resources reflecting community-based perspectives
 - Familiarize yourselves with:
 - public health practices and resources in your health unit
 - local community-based resources

- In circumstances of concern, consider these factors (PHIPA, s.40):
 - Is there a significant risk (PHIPA, s. 40(1)/risk of serious bodily harm or death (*Smith v. Jones*)? Why?
 - The civil standard re disclosure may differ from the criminal standard
 - Does the risk relate to an identifiable person or group of persons?
 - Is disclosure without consent necessary?
 - Always better to work with your patient to obtain consent

- A duty to take reasonable care to protect third parties, if imposed, might be fully discharged by engaging public health
 - Course of action recommended by PHAC guidelines; justified by specialized expertise, resources, legislative authorities
 - HPPA, s.34(1), s.25, s.95(4); preferable to reference a mandatory reporting obligation
 - The potential for public health reporting pursuant to these provisions should be addressed in your written description of information practices for patients (above)
 - Minimally intrusive; public health may succeed in obtaining voluntary cooperation/compliance
 - Ontario courts have taken stringent approach to statutory reporting obligations
 - Take reasonable steps to advise your patient that the usual requirements for confidentiality will be breached (CMA Code of Ethics, s.35)

- Maintain appropriate records: complete, accurate, factual/neutral
- Seek legal advice
 - CMPA, institutional, union
 - Cases are fact-specific, and there is a lot at stake (from every perspective)
 - It may be useful to develop related clinic policies/practices in advance, with the benefit of legal advice
 - Identify all available resources, to be prepared